

Message Text

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ACTION EB-11

INFO OCT-01 EUR-25 EA-11 ISO-00 CAB-09 CIAE-00 COME-00

DODE-00 DOTE-00 INR-10 NSAE-00 RSC-01 FAA-00 L-03

NSC-07 SS-20 DRC-01 /099 W

----- 056311

R 172049Z JUN 74

FM AMEMBASSY PARIS

TO SECSTATE WASHDC 0014

INFO AMEMBASSY LONDON

AMEMBASSY OTTAWA

AMEMBASSY MANILA

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MANILA FOR MEADOWS, CHAIRMAN CIVAIR DEL

E.O. 11652: N/A

TAGS: ETRN, XT

SUBJECT: CIVAIR: CHARTER TALKS

REF: STATE 124375

1. WHEN INFORMED PURSUANT REFTEL THAT WASHINGTON OFFICIAL COULD NOT VISIT EUROPE FOR EXCHANGE OF VIEWS ON CHARTERS WITH ECAC BEFORE PERHAPS MID-JULY, DOZ INDICATED THAT HE AND MCMAHON WOULD BE AVAILABLE THROUGH FIRST WEEK OF JULY AND MCMAHON WAS PREPARED INTERRUPT HIS VACATION IN SECOND WEEK IN JULY IF NECESSARY BUT MEETING BETWEEN MID-JULY AND MID-AUGUST WAS OUT OF THE QUESTION FOR THEM. BOTH WERE OF OPINION THAT IF EXCHANGE OF VIEWS WAS TO HAVE ANY IMPACT IT SHOULD OCCUR NO LATER THAN JUNE 26, WHEN GROUP OF EXPERTS HEADED BY MCMAHON BEGINS THREE-DAY MEETING IN THE HAGUE. THIS WILL BE FINAL MEETING BY THIS GROUP, WHICH WAS INSTRUCTED BY DIRECTORS GENERAL OF CIVIL AVIATION AT THEIR JUNE

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7 MEETING TO MEET ONCE MORE TO SHARPEN CERTAIN

DEFINITIONS AND MAKE OTHER MINOR IMPROVEMENTS TO PROPOSALS FOR IMPLEMENTATION OF ACTION PROGRAM WHICH WERE APPROVED IN PRINCIPLE AT JUNE 7 MEETING. FOR ALL PRACTICAL PURPOSES, PRODUCT OF GROUP OF EXPERTS MEETING JUNE 26 WOULD BE FINAL PROPOSALS PRESENTED FOR ADOPTION AT ECAC INTERMEDIATE SESSION IN SEPTEMBER. IF ANY CHANGE IN ECAC POSITION WERE WARRANTED AS RESULT EXCHANGE OF VIEWS WITH US BY JUNE 26, DOZ SAID THAT HE COULD FLAG THIS POINT IN REPORT ON JUNE 26 MEETING HE WAS TO DRAFT AND SEND TO ECAC MEMBER STATES IN EARLY JULY; MEMBER STATES COULD BE CANVASSED DURING SUMMER FOR THEIR VIEWS AND REVISIONS INCORPORATED IN PROPOSALS SUBMITTED TO INTERMEDIATE SESSION.

2. WE RECALLED TO DOZ WHAT HE HAD TOLD US EARLIER (PARIS 9544, PARIS 9734) ABOUT INFORMAL NATURE OF WORK GOING FORWARD WITHIN ECAC ON IMPLEMENTATION OF ACTION PROGRAM. WE NOW SEEMED PRESENTED BY FAIT ACCOMPLI OF FAIRLY FIRM POSITION IN PRINCIPLE THAT HAD BEEN AGREED TO BY DIRECTORS GENERAL. EXCHANGE OF VIEWS WHICH US HAD FIRST SUGGESTED LAST JANUARY HAD BEEN INTENDED, IN OUR MIND, TO PERMIT COMPARING OF NOTES WHILE RESPECTIVE POSITIONS WERE STILL FLUID. ITS VALUE WOULD SEEM TO BE DIMINISHED NOW.

3. DOZ INSISTED THAT ECAC POSITION, WHICH WAS NOW "CLEAR", WOULD BE "FIRM" ONLY WHEN APPROVED BY INTERMEDIATE SESSION. THEN AS NOW, HE SAID, IT WOULD CONSIST ONLY OF VERY BROAD PRINCIPLES. IT MIGHT, FOR EXAMPLE, MERELY CITE CAPACITY AS ONE POINT ON WHICH AN EVENTUAL MULTILATERAL UNDER-

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STANDING SHOULD FOCUS; THERE WAS DISAGREEMENT WITHIN ECAC WHERE SOME WANTED TIGHT CAPACITY CONTROL, OTHERS PREFERRED LOOSER CONTROL, AND YET OTHER STATES FAVORED NO CAPACITY CONTROL WHATEVER.

4. IN ANSWER OUR QUESTION DOZ SAID ECAC SIDE WOULD NOT BE PREPARED IN ANY EXCHANGE OF VIEWS WITH US TO REVEAL CURRENT THINKING ON EVENTUAL REVISION ECAC RECOMMENDATION NO. 8, WHICH US HAD ASKED BE SIMULTANEOUS WITH DRAWING UP OF LIST OF CHARTER PRINCIPLES. DOZ SAID THAT THINKING WITHIN ECAC ON REVISION OF RECOMMENDATION NO. 8 WAS CONTINUING BUT HE DID NOT FEEL IT HAD PROGRESSED TO POINT WHERE IT COULD USEFULLY BE DISCUSSED WITH US.

5. COMMENT: WE SUSPECT THAT ECAC'S RETICENCE TO ENGAGE IN ANY "EXCHANGE OF VIEWS" WITH US UNTIL THIS LATE STAGE REFLECTED FEAR THROUGHOUT ON THEIR PART THAT WE WERE REALLY TRYING TO DRAW THEM INTO EARLY NEGOTIATION, NOTWITHSTANDING ASSURANCES ON LIMITED OFFICIAL USE

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OUR PART FROM THE OUTSET OF WHAT INFORMAL EXCHANGE OF VIEWS WAS INTENDED ACCOMPLISH. NOW WE FIND DOZ FAIRLY ANXIOUS TO HAVE THIS EXCHANGE OF VIEWS TAKE PLACE, AND SHORT DEADLINE HE GAVE US FURTHER WARRANTS SUSPICION THAT HE -- AND HIS ECAC PRINCIPALS -- THOUGHT WE WOULD LEAP AT THE CHANCE. SINCE ECAC LISTING OF CHARTER PRINCIPLES IS BY DOZ'S OWN ADMISSION VERY BROAD AND NOT VERY SUBSTANTIVE, THIS SUGGESTS ECAC SIDE WOULD DO MORE LISTENING THAN TALKING, WHICH MAY NOT BE WHAT WASHINGTON HAS IN MIND. WE TOLD DOZ THAT WE WERE NOT OPTIMISTIC AS TO WASHINGTON'S REACTION TO HIS URGING THAT SOME WAY BE FOUND TO HAVE EXCHANGE OF

VIEWS BY JUNE 26 IF AT ALL POSSIBLE, BUT WE PROMISED
TO TRANSMIT HIS SUGGESTION. EARLY RESPONSE WOULD
BE APPRECIATED.
STONE

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